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February 3, 2003

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**VIA HAND DELIVERY**

Marlene H. Dortch  
Secretary  
Federal Communications Commission  
Portals II, Filing Counter TW-A325  
445 12th Street, NW  
Washington, DC 20554

FEDERAL COMMUNICATIONS COMMISSION  
OFFICE OF THE SECRETARY

**Re: Docket No. MB 02-235  
Transfer of Control of Broadcast Stations Licensed to Hispanic  
Broadcasting Corporation  
File Nos. BTC, BRCFTB, BTCH-20020723 ABL-ADR  
and BTCH-20021125-ABD-ABH**

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Dear Ms. Dortch

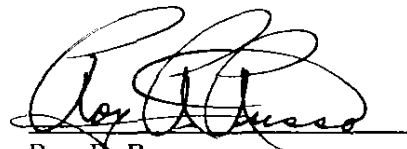
This letter is written on behalf of Hispanic Broadcasting Corporation ("HBC"), parent of the licensees of the broadcast stations which are the subject of the above-referenced pending transfer of control applications.

As mentioned in Exhibit 9 to the licensees' portion of the foregoing applications, on June 12, 2002, Spanish Broadcasting System, Inc. filed a Complaint against HBC in the United States District Court for the Southern District of Florida (Case No. 02-21755) which alleged that HBC had engaged in anti-competitive actions in violation of various federal and state statutes.

This is to inform the Commission that on January 31, 2003, an Order Granting Defendants' Motions to Dismiss the federal claims with Prejudice was entered by the Court. (The state claims were dismissed without prejudice.) A copy of the Order is supplied with this letter.

Respectfully submitted

COHN AND MARKS LLP

By   
Roy R. Russo  
Lawrence N. Cohn

Counsel to Hispanic Broadcasting  
Corporation

Enclosure

cc. Chairman Michael K. Powell  
Commissioner Kathleen Q. Abernathy  
Commissioner Michael J. Copps  
Commissioner Kevin J. Martin  
Commissioner Jonathan S. Adelstein  
David Brown, Esq. (Media Bureau, FCC)  
Barbara Kreisman, Esq. (Video Division, Media Bureau, FCC)  
Scott R. Flick, Esq. (Counsel to Univision Communications Inc.)  
Arthur V. Belendiuk, Esq. (Counsel to National Hispanic Policy Institute, Inc.)  
Harry F. Cole, Esq. (Counsel to Elgin FM Limited Partnership)  
Qualex International/Rm CY-B402

UNITED STATES DISTRICT COURT  
SOUTHERN DISTRICT OF FLORIDA

CASE NO. 02-21755-SEITZ/BANDSTRA

SPANISH BROADCASTING SYSTEM, INC.

Plaintiff,

v.

CLEAR CHANNEL COMMUNICATIONS, INC. and  
HISPANIC BROADCASTING CORPORATION.

Defendants.

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**ORDER GRANTING DEFENDANTS' MOTIONS TO DISMISS WITH PREJUDICE**

THIS CAUSE is before the Court on the Motions of Defendant Clear Channel Communications, Inc. and Defendant Hispanic Broadcasting corporation to Dismiss Plaintiff's Amended Complaint. (D.E. 23,241. Having considered the motions, the consolidated response, the replies, and after extensive oral argument, the Court grants both motions with prejudice.

Defendant Clear Channel Communications, Inc. ("CC"), cannot be liable for a Sherman Act Section Two ("Section Two") monopolization, attempted monopolization, or conspiracy to monopolize

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<sup>1</sup> At the January 9, 2003 oral argument, the Plaintiff had an extensive opportunity to bring forth any facts which would buttress its federal antitrust claims. The Seventh Circuit has questioned whether a district court should "fleshout" an antitrust complaint, and has noted that "it is axiomatic that the complaint may not be amended by the briefs in opposition to a motion to dismiss." Car Carriers v. Ford Motor Co., 745 F.2d 1101, 1107 (7th Cir. 1984).

However, the Court allowed SBS to rectify orally the facial deficiencies in its Amended Complaint because at this procedural stage, the Court must draw all reasonable inferences in the Plaintiff's favor and consider, in the interests of justice and efficiency, the Plaintiff's best arguments. Moreover, the Eleventh Circuit has even permitted district courts to consider claims first raised at a motion to dismiss hearing so long as the court also considers the factual allegations offered orally to support that claim. See Oxford Asset Mgmt., Ltd. v. Jaharis, 297 F.3d 1182, 1195 (11th Cir. 2002); see also Crowe v. Coleman, 113 F.3d 1536, 1541 n.4 (11th Cir. 1997) ("when motions are orally argued [even when the pertinent hearing is for argument only and not one for the presentation of evidence], important things sometimes happen which impact on the factual record—for example, the judge while interrogating the lawyers obtains stipulations, concessions, and so on").

*Spanish Broadcasting System, Inc. v.  
Clem Channel Communications, Inc., et. al*  
Case No. 02-21755-CIV-SETIZ

violation or a violation of Sherman Act Section One ("Section One") because it *is* a non-competitor in the "relevant market."<sup>2</sup> Although Defendant Hispanic Broadcasting Corporation, ("HBC"), is a competitor in the Plaintiff's definition of the relevant market, the Plaintiff fails to assert facts indicating injury to competition in general, and *merely* alleges injury to a specific competitor, itself. Such a defect is fatal to the Section One and Section Two claims against the Defendants. Because ~~the~~ Court has federal jurisdiction ~~over this~~ case only under the Sherman Act, the **Court** declines to exercise its supplemental jurisdiction ~~over~~ the remaining myriad of state law claims.

### Background

Plaintiff, Spanish Broadcasting System, Inc. ("SBS"), is a ~~spanish-language~~ radio company which **owns** fourteen **stations** in **seven U.S.** markets, Defendant, HBC,<sup>3</sup> operates fifty-five **Spanish-language** radio **stations** in the United States in fourteen **different markets**. Defendant, CC, is the largest English-language radio company in the country with 1,200 stations ~~in~~ over 300 **markets**. SBS and HBC are direct competitors in **five** of the top-ten **U.S.** markets for Spanish-language radio<sup>4</sup> and **both** companies have expanded rapidly in the past few years—paralleling the **swift** growth of the country's Hispanic population.<sup>5</sup> See Am. Compl. ¶ 12. At oral argument, SBS supplemented its Amended Complaint by

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<sup>2</sup> For purposes of the motion to dismiss, CC did not contest the Plaintiff's definition of the relevant market the top-ten Spanish-language radio listening markets.

<sup>3</sup> HBC resulted from the 1997 merger of ~~Clear~~ Channel-owned Heftel Broadcasting Corporation and Tichenor Media Systems, Inc. CC owned 63% of Heftel Broadcasting before the merger, and after the merger, CC owned 26% of the new company, HBC.

<sup>4</sup> These ten *largest markets* in descending size order are: Los Angeles, **Miami**, New York, Houston, Chicago, San Francisco, **San Antonio**, **Dallas**, Brownsville and Phoenix. SBS competes with HBC in Los Angeles, Miami, New York, Chicago, and **San Antonio**.

<sup>5</sup> Hispanics are the fastest growing U.S. minority group. The Hispanic population increased 58% during the 1990s from 22.4 million in 1990 to 35.3 million in 2000; Hispanics are the largest racial minority at 12.5% of the total U.S. population. See Robert Suro, Latino Growth in Metropolitan America: Changing Patterns, New

*Spanish Broadcasting System, Inc. v.  
Clear Channel Communications, Inc., et. al*  
Case No. 02-21755-CIV-SETIZ

adding that the relevant product **was** the sale of advertising allocated to Spanish-language radio in those ten markets.<sup>6</sup> In support of their definition of the relevant market, the Plaintiff pointed to the fact that advertisers and advertising companies have set aside ~~separate~~ budgets for Spanish-language **radio and** English-language radio. Oral Argument p.12, line 7-12. In addition, Spanish-language radio advertising is distinct **from** other media advertising such as Spanish-language television and print advertising because the advertisers designate a **specific** budget amount for Spanish-language radio. Oral Argument p. 12, line 13-21.

The essence of **SBS's** claims is that after SBS refused **CC's** 1996 acquisition offer, **HBC** and **CC** engaged in anticompetitive conduct which "prevent[ed] **SBS** **from** competing on a level playing field with **HBC** . . ." Am. Compl. ¶ 16. **SBS** contends that **CC** and/or **HBC** **sought** to frustrate **SBS's** plans to expand its operations<sup>7</sup> and limited **SBS's** ability to compete in the top-ten Spanish-language markets. Allegedly, **CC** and/or **HBC**: (1) hindered **SBS's** ability to raise capital;<sup>8</sup> (2) **attempted** to depress **SBS's**

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*Locations*, Center on Urban & Metropolitan Policy and the **Pew Hispanic Center** (July 2002) at [www.pewhispanic.org/index.isn](http://www.pewhispanic.org/index.isn) (last visited January 29, 2003). **By 2020 the Hispanic population will double its 1995 size to 53 million and triple its 1995 size in 2040 to 80 million, and reach nearly 97 million in 2050.** Jennifer Cheeseman Day, Population Projections of the United States by Age, Sex, and Hispanic Origin: 1995 to 2050, U.S. Bureau of the Census, Current Population Reports 15-17 (1996).

<sup>6</sup> See Transcript of *Spanish Broadcasting System, Inc. v. Clear Channel Communications, Corp. et. al.*, Hearing on Motions to Dismiss, 02-21755-CIV-SETIZ (January 9, 2003) (hereinafter "Oral Argument") at p.8, line 15-17 ("[a]nd whar we are talking about in terms of a product here is the sale of advertising by radio stations in each of those [ten] markets. We are not talking about the sale of radio stations. . .").

<sup>7</sup> To operate a radio station in the United States, a company must first obtain one of the limited number of licenses **from** the Federal Communications Commission ("FCC"). The FCC granted these licenses long ago, and they are infrequently sold. A radio company seeking to enter a market or expand its current market presence ordinarily must raise capital to acquire existing stations. Am. Compl. ¶ 13.

<sup>8</sup> **SBS** alleges three particular actions. First, in December 1996, **CC** induced **SBS's** long-time sales representative, **Katz Hispanic Media**, to breach its contract with **SBS** end to become **HBC's** national sales representative. Second in May 1999, **SBS** selected **Lehman Brothers** ("**Lehman**") as sole lead manager and selected **Merrill Lynch** and **BT Alex Brown** ("**BTAB**") and **CIBC** to be the co-managers of **SBS's** Initial Public Offering

*Spanish Broadcasting System, Inc. v.  
Clear Channel Communications, Inc., et. al*  
Case No. 02-21755-CIV-SETIZ

stock price;<sup>9</sup> (3) in June 2002, forced HBC to be acquired by Univision rather than continue merger talks with SBS; (4) wrongfully prevented SBS from acquiring radio stations and bid up the prices of other stations;<sup>10</sup> (5) induced SBS employees to breach their contracts and work for HBC; (6) vandalized property at SBS stations; and (7) interfered with SBS's relationships with its advertisers." Moreover, the Plaintiff asserts that CC effectively controls HBC because CC owns 26% of HBC's stock and has veto power over critical HBC activities."

The catalyst for this lawsuit began on March 25, 2000 when SBS proposed that HBC and SBS

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("IPO"). Randall Mays (CC's Executive Vice-president and CFO) told Lehman's Managing Director that Raul Alarcon, A. (SBS's CEO) was a "drug user and/or drug trafficker" and thus not to proceed with the IPO. Am. Compl. ¶ 21(b). The IPO proceeded nonetheless. Third, after BTAB was selected as a co-manager, CC called BTAB and stated that if BTAB participated in SBS's IPO, CC would take its business (\$30 million in annual fees) elsewhere. Thus, BTAB was forced to withdraw from the underwriting syndicate.

<sup>9</sup> According to the Plaintiff, CC and HBC took steps to depress SBS's stock price by seeking to limit or eliminate coverage of SBS by leading securities analysts, specifically: (a) CC pressured a leading BTAB analyst not to cover SBS; (b) CC and HBC orchestrated the departure of a leading Lehman radio analyst who had prepared to cover SBS stock; and (c) HBC threatened to deny normal analyst access to another Lehman radio analyst if he continued to cover SBS.

HBC also attempted to get SBS's shareholders to sell their shares and thus depress SBS's stock price. HBC leaked confidential acquisition discussions between SBS and HBC and made disparaging remarks about SBS's future to SBS's leading institutional investors such as Putnam Investment Management and Janus Capital, Inc. Am. Compl. ¶ 22(c)(i)-(ii).

<sup>10</sup> For example, SBS alleges that CC wrongfully appropriated a business opportunity SBS proposed to Golden West Broadcasters, operators of a Los Angeles radio station (KSCA-FM) in 1996. Am. Compl. ¶ 23(a). CC purchased the option on KSCA-FM and then assigned it to HBC in Feb. of 1997. SBS alleges that CC or HBC interfered with SBS's acquisition of other radio stations by driving up the prices SBS paid for those stations. See Am. Compl. ¶ 23(b)-(c).

<sup>11</sup> SBS contends that HBC pressured Cardenas-Fernandez Associates (which is 50% owned by CC) to discontinue advertising on SBS stations. Am. Compl. at ¶ 20.

<sup>12</sup> CC has veto power over any HBC plan to: sell or transfer substantially all of its assets; issue any shares of preferred stock; amend HBC's certificate of incorporation to adversely affect the shareholder rights of CC's class of stock; declare or pay any non-cash dividends or any non-cash distribution; and amend the articles of incorporation concerning HBC's capital stock. CC also appoints two of HBC's five-member Board of Directors. Am. Compl. ¶ 26.

*Spanish Broadcasting System, Inc. v.  
Clear Channel Communications, Inc., et. al*  
Case No. 02-21755-CIV-SETIZ

merge and integrate the "leading companies in the operation of Spanish-language radio stations" in the top-ten Spanish markets. Am. Compl. ¶ 11. Negotiations continued through May of 2002 and SBS thought it would make a presentation to HBC's Board of Directors in early June, 2002. Oral Argument at p. 38, line 20-25 thru p. 39 line 1-7. However, on June 12, 2002, HBC announced it intended to merge with Univision, a major Spanish-language television company, instead of with SBS. On the same day, the Plaintiff filed an eleven-count complaint against Defendants, for violation of Sections One and Two of the Sherman Act, for violations of the Florida Antitrust Act, the California Unfair Competition Act and Cartwright Act, and for tortious interference with business relationships, defamation, injurious falsehood, trade libel, and breach of confidentiality." Plaintiff alleges CC interfered with the Plaintiff's negotiations with HBC because CC wanted Univision to acquire HBC.

CC's motion to dismiss argues that SBS fails to state a claim under the Sherman Act because: (1) CC is not a competitor with SBS in the relevant market and CC does not effectively control HBC, and (2) while SBS alleges an economic injury to itself, it does not allege an anti-competitive effect to the relevant market. HBC argues that SBS: (1) fails to state a claim under Section One because it fails to plead the existence of a relevant market and harm to competition, and (2) fails to state a claim under Section Two because it does not identify the facts indicating there is a dangerous probability that HBC could monopolize the relevant market.

For the purposes of this motion, the Court has accepted the Plaintiff's definition of the relevant market and HBC's alleged market share of that relevant market. However, the Court finds that SBS, as a matter of law, has not and cannot allege that HBC's and CC's actions have injured competition in

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<sup>13</sup> SBS withdrew its Tenth Cause of Action for Trade Libel. Plaintiff's Memorandum of Law in Opposition to Defendants' Motions to Dismiss Plaintiff's Amended Complaint, ("PJ's Opp.") (filed Oct. 16, 2002) at 30.

*Spanish Broadcasting System, Inc. v.  
Clear Channel Communications, Inc., et. al*  
Case No. 02-21755-CIV-SET1Z

general. ~~This~~ omission ~~is~~ fatal to both Plaintiffs Sherman One and Sherman Two claims against both Defendants. In ~~addition~~, CC as a non-competitor ~~in~~ the relevant market cannot, as a matter of law, be liable under ~~Section~~ One or Two.

### Discussion

To survive a Rule 12(b)(6) motion to dismiss, ~~a~~ complaint need only provide a short and plain statement of the ~~claim~~ and the grounds on which it ~~rests~~. Conley v. Gibson, 355 U.S. 41, 47 (1957). A Rule 12(b)(6) ~~motion~~ tests not whether the plaintiff will prevail on the ~~merits~~, but instead, whether ~~the~~ plaintiff has properly ~~stated~~ a claim for which relief can be ~~granted~~. See Fed. R. Civ. P. 12(b)(6); Scheuer v. Rhodes, 416 U.S. 232, 236 (1974). Thus, a court may dismiss a complaint for failure to ~~state a~~ claim only if it ~~is~~ clear that ~~no~~ relief could be ~~granted~~ under ~~any~~ set of facts ~~that~~ could be proved consistent with the allegations. See Hishon v. Kina & Spalding, 467 U.S. 69, 73 (1984). In deciding such a motion, the court must accept all the complaint's well-pled factual allegations ~~as true~~ and ~~draw~~ all reasonable inferences in ~~the~~ nonmovant's favor. See Scheuer, 416 U.S. at 236. Moreover, the threshold of sufficiency ~~that a~~ complaint must meet to survive a ~~motion~~ to ~~dismiss~~ is exceedingly low. Ancata v. Prison Health Svcs., Inc., 769 F.2d 700, 703 (11th Cir. 1985) (citation omitted). In an antitrust action, "[a] plaintiff must plead sufficient facts ~~so~~ that each element of the alleged antitrust violation ~~can be~~ identified." Mun. Util. Bd. of Albertville v. Alabama Power Co., 934 F.2d 1493, 1501 (11th Cir. 1991). In short, ~~the~~ complaint ~~must~~ allege enough facts, ~~rather~~ than conclusions, to ~~show there~~ is a legal claim for which relief can be granted.

#### I. ~~Sherman Act~~ Section One

Section ~~One of~~ the ~~Sherman Act~~ prohibits "every contract, combination in the form of trust or otherwise, or conspiracy, in restraint of trade or commerce . . ." and penalizes "every person who shall



*Spanish Broadcasting System, Inc. v.  
Clear Channel Communications, Inc., et. al*  
Case No. 02-21755-CIV-SETIZ

make any contract or engage in any combination or conspiracy. . . declared to be illegal.” 15 U.S.C. § 1 (West 2002). Under Section One, a plaintiff must show that the defendant: (1) entered into a contract, combination or conspiracy which was (2) in restraint of trade or commerce, and (3) that it was damaged by the violation. Moecker v. Honeywell Int’l, Inc., 144 F. Supp. 2d 1291, 1300 (M.D. Fla. 2001).

An alleged Section One violation which does not fall within the category of *per se* antitrust violations is analyzed under the “rule of reason.”” Id. at 1301-1302. The “rule of reason” look; beyond the structure of the agreement and requires a plaintiff to show that: “(1) a relevant market existed that was affected by the challenged restraint; (2) the defendant possessed ‘market power’ within the relevant market; (3) there was an anticompetitive effect in the intrabrand or interbrand market; and (4) the negative effects on competition are not outweighed by the positive effects on competition.” Goddix Equip. Exp. Corp. v. Caterpillar, Inc., 948 F. Supp. 1570, 1579 (S.D. Fla. 1996).

#### **A. Hispanic Broadcasting Corporation**

The Court will assume, as SBS alleges, that the Defendants agreed to frustrate SBS’s efforts to expand its operations and limit SBS’s ability to compete. However, even assuming that such an agreement existed, to prevail on its antitrust claims SBS must show a relevant market affected by the challenged restraint, the Defendants’ market power in that relevant market, and the anticompetitive effect on competition in general. The Court will examine each of these critical elements.

#### **1. Relevant Market**

A relevant market consists of a geographic and a product component. Goddix, 948 F. Supp. at 1579. The relevant market is defined geographically as “the area of effective competition.” L.A. Draper

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<sup>14</sup> The four categories of restraints subject to *per se* treatment are: (1) horizontal and vertical price fixing; (2) horizontal market divisions; (3) group boycotts or concerted refusals to deal; and (4) tying arrangements. Moecker, 144 F. Supp. 2d at 1302. SBS does not allege that the Defendants engaged in any of these activities.

*Spanish Broadcasting System, Inc. v. Clear Channel Communications, Inc., et. al*  
Care No. 02-21755-CIV-SETIZ

& Son v. Wheelabrator-Frye, Inc., 735 F.2d 414,423 (11th Cir. 1984) citing Brown Shoe Co. v. United States, 370 U.S.294,324 (1962). The relevant product market consists of: “products that have reasonable interchangeability for the purposes for which they are produced—price, use and qualities considered.” Moecker, 144 F. Supp. at 1302.<sup>15</sup> A relevant **marker** “is a market composed of products which compete with each other; that is, **products that** are reasonably interchangeable from a buyer’s point of view.” Godix Equip., 948 F. Supp. at 1580-81 (finding **relevant market to be a market** for both “will fit” and genuine Caterpillar replacement parts). The question of a **relevant market** is a factual one. See, e.g., Covad Communications Co. v. Bellsouth Corp., 299 F.3d 1272,1279 (11th Cir. 2002) (noting that antitrust cases are fact-intensive inquiries); U.S. Anchor Mfg., Inc. v. Rule Indus., Inc., 7 F.3d 986,994 & 996 (11th Cir. 1993) (holding that the relevant market consisted of light weight generic and economy fluke anchors and a reasonable juror could not find that the market also included branded higher quality boat anchors); Godix Equip., 948 F. Supp. at 1580 (“The composition of the relevant product market is a question of fact usually resolved by the jury.”).

The Second and Third Circuits require federal antitrust plaintiffs to allege sufficient facts to show that an alleged product market bears a “~~rational~~ relation to the methodology courts prescribe to define a market for antitrust purposes—analysis of the interchangeability of use or the cross-elasticity of demand<sup>16</sup>. . .” Todd v. Exxon Corp., 275 F.3d 191,200 (2d Cir. 2001); see Queen City Pizza, Inc. v.

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<sup>15</sup> Other factors include: “(1) whether the products and services have sufficiently distinctive uses and characteristics; (2) whether industry firms routinely monitor each other’s actions and calculate and adjust their own prices on the basis of other firm’s prices; (3) the extent to which consumers consider various categories of sellers as substitutes; and (4) whether a sizeable price disparity between different types of sellers persists over time for equivalent amounts of comparable goods and services.” Moecker, 144 F. Supp. 2d at 1303-04.

<sup>16</sup> “Cross-elasticity of demand exists if consumers would respond to a slight increase in the price of one product by switching to another product.” Todd, 275 F.3d at 201-02 (citation omitted).

*Spanish Broadcasting System, Inc. v.  
Clear Channel Communications, Inc., et. al*  
Case No. 02-21755-CIV-SETIZ

Domino's Pizza, 124F.3d 430,436 ("Where the plaintiff fails to define its **proposed** relevant market with reference to the rule of reasonable interchangeability and cross-elasticity of demand, or **alleges** a proposed relevant market that clearly does not encompass all interchangeable substitutes . . . the relevant market is legally insufficient and a **motion** to dismiss may be granted."); see also, B.V. Optische Industrie de Oude Delft v. Hologic, Inc., 909 F. Supp. 162, 172 (S.D.N.Y.1995) (**finding** that chest equalization radiography [the Plaintiff's defined relevant market] was not an independent product market but part of overall X-ray market). In Queen City Pizza, the Third Circuit found that the plaintiff defined its proposed relevant market too **narrowly** because the Domino's approved supplies and **ingredients** (which the franchisees must purchase from Domino-approved vendors) were fully interchangeable with other pizza supplies outside the relevant market. See Queen City Pizza, 124 F.3d at 441.

The parties have not cited any Eleventh Circuit decisions addressing whether plaintiffs **must** plead facts regarding the level of product interchangeability of **use** or cross-elasticity of demand. Courts in this District, however, have not required plaintiffs to **allege** such **important facts** at the complaint stage. See Aventura Cable Corp. v. Rifkin/Narragansett S. Fla. CATV Ltd. P'ship, 941 F. Supp. 1189, 1193 (S.D.Fla. 1996) (stating that "determining [the] 'reasonable interchangeability of **use** . . . between a product and its substitutes constitutes the **outer** boundaries of a product market'" is a factual **question** and "best left for a later **stage** of the proceedings."); see also, In re American Online, Inc. Version 5.0 Litig., 168 F. Supp. 2d 1359, 1375-76 (S.D. Fla. 2001) (dismissing complaint for failing to allege relevant geographic and product market, not for failing to allege interchangeability). Furthermore, in defining the relevant market, courts in this District have found it sufficient if the plaintiff provides facts demonstrating a distinct market. Gen. Cigar Holdings v. Altadis, S.A., 205 F. Supp. 2d 1335, 1349-50 (S.D. Fla. 2001). The General Cigar court found that the plaintiff defined a relevant market consisting of

**Spanish Broadcasting System, Inc. v.  
Clear Channel Communications, Inc., et. al  
Case No. 02-21755-CIV-SETIZ**

“cigars and non-Cuban premium cigars” because they sufficiently distinguished cigars from other tobacco products. Id. (“[c]igars are distinguished from other tobacco products based on their distinctive tastes, aromas, size, shape, and other characteristics” and “non-Cuban premium cigars have tastes, aromas, histones, reputations and other characteristics that differ from Cuban premium cigars.”).

At oral argument, SBS stated that the relevant product was the advertising allocated to Spanish-language radio in the top ten markets. The Plaintiff contends that Spanish-language radio is distinct because advertisers and advertising companies have set aside separate budgets for Spanish-language radio and English-language radio. Oral Argument p.12, line 7-12. The Spanish-language advertising budget is distinct from other media budgets such as Spanish-language television and print advertising because advertisers designate a specific amount and budget for Spanish-language radio. Oral Argument p. 12, line 13-21. Given these allegations and the favorable deference the Court must give to the Plaintiff’s factual allegations and the minimal pleading requirements, the Plaintiff has defined a relevant product and geographic market, SBS has also alleged facts to show that Spanish-language radio advertising is not interchangeable with English-language radio advertising or other Spanish-language media advertising such as in television and newspapers. While SBS has distinguished in defined relevant market from other language radio markets, SBS has not alleged any facts that show HBC advertising time is interchangeable with that of SBS. However, for the purposes of this motion, the Court assumes that they are interchangeable. Thus, the Court accepts that SBS has pled the relevant product and geographic market and now turns to the remaining elements under Section One: market power and anticompetitive effect.

## **2. Market Power**

The Eleventh Circuit has defined market power narrowly as: “the ability to raise price

*Spanish Broadcasting System, Inc. v. Clear Channel Communications, Inc., et al*  
Case No. 02-21755-CIV-SETIZ

significantly **above** the competitive level without losing all of one's business.'" See Graphic Prods. Distrib. v. Itek Corp., 717 F.2d 1560, 1570 (11th Cir. 1983). Market share **may** be an alternative to analyzing market power to determine the potential for genuine adverse effects on competition because market power is often difficult to define and requires complex econometric analysis. See id.; see also, Retina Assocs. P.A. v. S. Baptist Hosp., 105 F.3d 1376, 1382 (11th Cir. 1997) (**finding** that Defendants' control of fifteen percent of general ophthalmologists referrals to retina specialists in Jacksonville area **was** insufficient to constitute market power). "Market share directly relates to the effectiveness of interbrand competition" in minimizing the anticompetitive effects of a restraint on intrabrand competition.'" Moecker, 144 F. Supp. 2d at 1305 (citation omitted).

SBS alleged at oral argument that HBC held 51% of the ad revenues for Spanish-language radio in the top-ten markets. Oral Argument at 20, line 11-20. Moreover, SBS alleges that **with** HBC's market share, HBC **can** control prices **and** keep competition out. Id. at 35, line 5-11. Therefore, for the purposes of this motion as to HBC, the Court accepts that SBS has sufficiently alleged that HBC has market power."

### **3. Anticompetitive Effect**

To prove **an** anticompetitive effect the Plaintiff must show "an 'actual detrimental effect' on competition, or that **the** behavior had 'the potential for genuine adverse effects on competition. . . .'"

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<sup>17</sup> "Interbrand competition is defined as competition among suppliers or manufacturers of the same generic product, while intrabrand competition is the competition between distributors of the product of a particular supplier or manufacturer." Moecker, 144 F. Supp. at 1305.

<sup>18</sup> The U.S. Anchor court noted that the quantity of actual goods or services sold to consumers, as compared to revenues, is the appropriate determinant of market power; "actual unit sales must be used whenever a price spread between various products would make the revenue figure an inaccurate estimator of units sales." 7 F.3d at 999. At this procedural stage, the Plaintiff's measure of market share is assumed to be correct.

*Spanish Broadcasting System, Inc. v.  
Clear Channel Communications, Inc., et. al*  
Case No. 02-21755-CIV-SETIZ

Levine, 72 F.3d at 1551 (citations omitted). In short, the plaintiff **must** show that the defendant's action harmed the consumer. "Even an act of pure malice by one business competitor against **another** does not, without more, state a claim under the federal antitrust laws . . . ." Brooke Group Ltd. v. Brown & Williamson Tobacco Co., 509 U.S. 209, 225 (1993). "The purpose of the Act is not to protect businesses from the working of the market; it is to protect the public from the failure of the market. The law directs itself not against **conduct** which is competitive, even severely **so**, but against conduct which unfairly tends to destroy competition itself." Spectrum Sports Inc. v. McQuillan, 506 U.S. 447, 458 (1993).

Thus, **even** unfair means to substitute "one competitor for another without more does not violate the antitrust laws." L.A. Draper, 735 F.2d at 421 (citations omitted); **see also**, Weight-Rite Golf Corp. v. U.S. Golf Ass'n, 766 F. Supp. 1104, 1111 (M.D. Fla. 1991) (noting that USGA's ability to decrease the marketability of a manufacturer's golf shoes by amending its rules of play did not **constitute** violation of the rule of reason). "This [injury to competition] requirement **ensures that** otherwise routine **business** disputes between business competitors **do** not escalate to the status of an antitrust action." Tops Markets Inc. v. Quality Markets, Inc., 142 F.3d 90, 96 (2d Cir. 1998) (citation omitted).

SBS alleges injury to itself **such** as the depression of its **stock** price, paying more for **stations** than it **might** have **had** to, and the misappropriation of business opportunities, but it **has** not alleged actual or **potential** detrimental effect on competition.<sup>19</sup> The Court has extensively culled **through the** allegations in

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<sup>19</sup> HBC cites Caribbean Broadcasting System, Ltd. v. Cable & Wireless PLC, 148 F.3d 1080 (D.C. Cir. 1998), as an example of where a court found that a plaintiff had given **sufficient notice of injury to the relevant market to survive a motion to dismiss** on its Sherman Act claim. There, however, the plaintiff alleged facts that the defendant's conduct injured the consumer in the relevant **market** and that U.S. customers in the relevant **market** suffered antitrust injury. 148 F.3d at 1086-87. Nowhere in the Amended Complaint or during oral argument does SBS argue **facts, rather than present a conclusionary statement on this element**. Moreover, SBS cites Full Draw Productions v. Easton Sports, Inc., 182 F.3d 745, 754 (10th Cir. 1999), for the proposition that "eliminating or diminishing a competitor's ability to vie for business is precisely the type of **injury** that the antitrust laws were intended to protect **against**" Pl's Opp., at 15. However, in Full Draw, the **Tenth Circuit** noted that the plaintiff in that case had alleged that the elimination of the plaintiff as a competitor would "directly and substantially reduc[e]"

*Spanish Broadcasting System, Inc. v.  
Clear Channel Communications, Inc., et. al*  
Case No. 02-21755-CIV-SETTZ

both the Amended Complaint and Plaintiffs oral argument. While SBS alleges numerous examples of injury to itself, it does not allege—beyond its one conclusionary statement—“the person hurt is the advertiser who has less opportunity to reach an audience, has to pay a higher price, those kind of thing”—how the advertiser has or will be injured. See Oral Argument at 51, line 8-10. In fact, SBS contends that CC and HBC allegedly used their market power to keep advertising rates down in the Spanish-language market so that CC could benefit by keeping English rates up. See Oral Argument, p.35, line 5-11. How the advertiser in the top-ten Spanish language radio markets is injured by radio stations keeping advertising rates low is not clear. Moreover, even SBS's claim that it was injured is suspect because SBS states that it has “expanded rapidly in the past few years.” Am. Compl. ¶ 12.

Finally, it is puzzling how the alleged actions of CC and HBC in the 1990s, in federal antitrust terms, have injured or have the potential to genuinely and adversely injure the advertisers in the Plaintiffs defined market. As recently as the Spring of 2002, the Plaintiff proposed the merger of the “two leading companies [HBC and SBS] in the operation of Spanish-language radio stations.” Am. Compl., ¶ 11. It is curious that Plaintiff saw no federal anticompetitive problem there, yet it complains the actions of HBC and CC would injure the advertiser in the relevant market. Oral Argument, pps. 24 line 19-25 thru p. 25 line 1-13. The Plaintiff has not and apparently cannot allege facts showing general anticompetitive effects to support its Section One claim against the Defendants.

**B. Clear Channel as Non-Competitor In Relevant Market**

CC also argues that it is free from Sherman Act liability because it is a non-competitor in the

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‘output’ of exhibitor space and directly and substantially reduc[e] the ability of the consumers of such space to purchase exhibitor space.” 182 F.3d at 753-54. Plaintiff's complaint continued: “because FDP [an archery show promoter] produced one of only two archery business trade shows in the United States, the purposeful and wrongful destruction of FDP's business by Defendants directly injured competition as well as injuring FDP.” Id. at 754 (emphasis added).

*Spanish Broadcasting System, Inc. v.  
Clear Channel Communications, Inc., et. al*  
Case No. 02-21755-CIV-SETIZ

relevant market. A non-competitor in the relevant market normally **cannot** be liable for a Section One violation. See United States v. MMR Corp., 907 F.2d 489, 498 (5th Cir. 1990); United States v. Sargent Elec. Co., 785 F.2d 1123, 1127 (3d Cir. 1986) (concluding that “an agreement among persons who are not actual or potential competitors in the relevant market is for Sherman Act purposes *brutum fulmen*.”); United States v. Reicher, 777 F. Supp. 901, 904 (D.N.M. 1991) (finding that defendant’s agreement to have a non-competitor submit sham bid for laboratory project **did not** violate Section One because sham bidder **was** not a current or potential competitor in relevant market). A non-competitor violates Section One if it enters a conspiracy *already existing between two or more competitors*.<sup>20</sup> See MMR Corp., 907 F.2d at 498 (emphasis added) (“a noncompetitor can join a Sherman Act bid-rigging conspiracy among competitors.”); see also Smithkline Beecham Corp. v. E. Applicators, Inc., 2002 U.S. Dist. LEXIS 10061, \* 25 (E.D. Pa. May 24, 2002) (concluding that non-competitor defendant who entered an already existing conspiracy to fix bids could be liable for a Section One violation).

In fact, SBS does not contend that CC and SBS compete in the proposed relevant market. CC does not even own any radio stations in the Plaintiffs relevant market. Thus, as a non-competitor who has no present potential to compete with SBS, CC cannot, as a matter of law, conspire with HBC to violate Section One. Nor, under the facts Plaintiff alleges, does CC further an already existing conspiracy between two competitors. Therefore, for this additional reason, SBS also fails to state a Sherman Act One claim against CC.

## **II. Sherman Act Section Two**

The Sherman Antitrust Act makes it a crime for any “person [to] monopolize, or attempt to

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<sup>20</sup> The Plaintiff has not alleged that there was an already existing agreement between two or more competitors in the relevant market. Since there is no legal basis for CC’s liability under Section One, it follows that there can be no conspiracy liability against HBC. HBC cannot conspire with itself.



*Spanish Broadcasting System, Inc. v.  
Clear Channel Communications, Inc., et. al*  
Case No. 02-21755-CIV-SETIZ

monopolize, or combine with any other person or persons, to **monopolize** any part of the **trade or commerce** among the Several **States**. . . .” 15 U.S.C. § 2 (West 2002) (“Section Two”). To prevail on a Section **Two** claim, the Plaintiff **must** establish: “(1) that **the** defendant has engaged in predatory or anticompetitive conduct **with** (2) a specific intent to monopolize and (3) a dangerous probability of achieving monopoly power. . . .” Spectrum Sports, Inc. v. McQuillan, 506 U.S. 447, 456 (1993). In the Eleventh Circuit, “to have a dangerous probability of successfully monopolizing a market, the **defendant must** be close to achieving monopoly power” U.S. Anchor, 7 F.3d at 994. Courts look at the relevant **market** under consideration and the defendant’s **power** within that **relevant** market in determining whether there **is** a dangerous probability of **monopolization**. Id.

**A. Hispanic Broadcasting Corporation**

The Court must conduct **an** analysis **of** SBS’s Section Two claims similar to its analysis of SBS’s Section One **claims**. Having accepted for **the** purposes of **this** motion the Plaintiffs definition of the relevant **market**, see infra pp. 7-10, the Court considers the allegations of **the** Defendants’ possession of or dangerous probability of **possessing** monopoly **power** and the effect to competition in general.

**1. Monopoly Power**

Although monopoly **power** under Section Two is similar to market power under **Section** One, it **requires something greater than market power**. Moecker, 144 F. Supp. 2d at 1308, n.13 (citation omitted). Monopoly power involves “**The power to raise prices to supra-competitive levels . . . , or the power to exclude competition in the relevant market either by restricting entry of new competitors or by driving existing competitors out of the market.**” See U.S. Anchor, at 994. As **with** Section One market power, **market share** is a revealing guidepost **in** determining whether there **is** a **dangerous** probability of **monopolization**. See U.S. Anchor, at 999 (“the primary measure of the probability of acquiring monopoly

*Spanish Broadcasting System, Inc. v.  
Clear Channel Communications, Inc., et. al*  
Case No. 02-21755-CIV-SETIZ

**power** is the defendant's proximity to acquiring a monopoly **share** of the market.").

"A dangerous probability of achieving monopoly **power** may be established by a **50%** share . . . ."

**Id.** When the plaintiff pleads **less than a majority share of the relevant market, the plaintiff must show** additional factors **such as:** the defendant's share compared to its competitors, "the strength and capacity of current competitors, the potential for entry, the **historic intensity** of competition; **and the impact** of the legal or natural environment." General Cigar, 205 F. Supp. 1350-51 (concluding that defendant's **39%** share of **relevant market** without more **could not, as a matter of law, constitute dangerous** probability of monopolization of **relevant market**).

SBS's Amended Complaint alleges **nothing about market share. Only** at oral argument **did the** Plaintiff contend that HBC held **51%** of **the advertising revenues** in the top-ten **markets** for Spanish-language **radio**. However, considering **the low-threshold** of the Plaintiff's **pleading** burden and the fact that SBS has alleged that HBC holds a majority share **of the relevant market**, for the purposes **of HBC's** motion, the **Court** accepts that SBS **has** sufficiently asserted facts indicating a dangerous probability of HBC monopolizing the **relevant market**.

## **2. Injury to Competition**

However, **even** if the plaintiff can allege a dangerous probability of monopolizing the **relevant market**, it **must also show harm** to competition under Section Two. See American Key Corp. v. Cole Nat. Corp., 762 F.2d 1569, 1579 n.8 (11th Cir. 1985) (citation omitted). **As** described above,<sup>21</sup> SBS's omission **of any facts alleging injury to competition in the relevant market is likewise fatal to its Section Two claim**. Plaintiff **is** represented by respected and **knowledgeable** counsel **in these** proceedings. Notwithstanding the **Plaintiffs two attempts** at **formal** pleading and **the Court's** specific request to

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<sup>21</sup> See infra p.11-13.

*Spanish Broadcasting System, Inc. v.  
Clear Channel Communications, Inc., et. al*  
Case No. 02-21755-CIV-SETIZ

address this issue at oral argument, the Plaintiff has not provided any facts to allege this element. At this point, the Court must conclude there are none. Plaintiff's failure necessitates dismissal of its Sherman Act claims against both Defendants.

#### **B. Clear Channel as Non-Competitor in Relevant Market**

A Section Two claim against a non-competitor also is not viable against a non-competitor in the relevant market. See Aquatherm v. Florida Power & Light, 145 F.3d 1258, 1261 (11th Cir. 1998) (affirming district court's dismissal of Section Two claim because electric power company did not compete in the relevant market--pool heaters); Ad-Vantage Tel. Directory Consultants, Inc. v. GTE Directories Corp., 849 F.2d 1336, 1348 (11th Cir. 1987) (concluding defendant did not compete in the same market--the sale of national advertising); Moecker, 144 F. Supp. 2d at 1309 (finding manufacturer of conversion van seat belts did not compete with a distributor of seatbelts in the distribution market).

As noted above, SBS does not allege nor can it allege that CC competes in the Plaintiffs proposed relevant market of advertising in the top-ten Spanish-languageradio markets. Seeking to circumvent this legal impediment to its Section Two claim, SBS contends that CC effectively controls HBC and thus can attempt to monopolize the relevant market--i.e., HBC is really CC's stealth vehicle to monopolize the market. Thus, SBS alleges that CC owns 26% of HBC and appoints two members of HBC's five-person board of directors.<sup>22</sup> However, before one corporate entity can be held liable for the alleged federal antitrust wrongs of another corporate entity, the plaintiff must satisfy the state law standard for piercing the corporate veil. See United Nat'l Records v. MCA, Inc., 616 F. Supp. 1429, 1432 (N.D. Ill. 1985) (holding that corporate parent could not be held liable for antitrust violations of its subsidiary because both companies maintained separate corporate identities). Under Florida law, a court

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<sup>22</sup> See supra p.4 n.12 (describing CC's decision-making authority over HBC policy).

*Spanish Broadcasting System, Inc. v.  
Clear Channel Communications, Inc., et. al*  
Case No. 02-21755-CIV-SETIZ

can pierce the corporate veil when there is “a showing that a corporation was formed, or at least employed, for an **unlawful** or improper purpose—as a subterfuge to mislead or defraud creditors, to hide assets, to **evade** the requirements of a statute or some analogous betrayal of trust . . .” Lipsig v. Ramlawi, 760 So. 2d 170,187 (Fla. 2000). SBS has not alleged that HBC was a sham or mere instrumentality for CC to engage in illegal or improper activities. In fact, at oral argument, SBS did not dispute CC and HBC’s representations that the FCC *requires* that CC play a passive role in the operations of HBC, and CC has an agreement that it will not have any control over HBC. Oral Argument p.60, line 17-20.

Furthermore, the **Eleventh** Circuit has said that contract power under an exclusive dealing arrangement is distinguishable from market power. See Mans Distr. Co. v. Anheuser-Busch Inc., 302 F.3d 1207,1224 (11th Cir. 2002) (holding that beer manufacturer’s restriction on distributors from being owned in whole or in part by the public was a valid exercise of contract power and not violation of **Sherman Act**). Similarly, any purported “control” that CC has over HBC is an exercise of a valid contract agreement between the parties, and under these facts, not a violation of the **Sherman Act**. Therefore, the conclusory allegation of “control” is insufficient to state a Section Two claim against CC for attempted monopolization. The immutable fact is that CC is a non-competitor in Plaintiffs defined relevant market, and SBS cannot avoid that fact’s legal effect.

In its response, Plaintiff asks that if the Court dismisses its Section Two claims against CC, it be allowed to amend its Amended Complaint to add a claim of conspiracy to monopolize against CC. However, the Eleventh Circuit in Aquatherm stated that “[e]qually fatal to Aquatherm’s conspiracy allegation is the fact that no authority exists holding a defendant can conspire to monopolize a market in which it does not compete.” 145 F. 3d at 1262n.4. Thus, leave to amend to add a conspiracy to

*Spanish Broadcasting System, Inc. v.  
Clear Channel Communications, Inc., et al*  
Case No. 02-21755-CIV-SETIZ

monopolize claim against CC **would be futile and therefore is denied.**

**Although** not explicitly referenced in its Section Two cause of action, the Plaintiff articulated a monopoly leveraging claim at oral argument. See, e.g., Oral Argument, pps. 27-28 (**arguing** that CC, through its alleged monopoly of major concert **venues**, **leverages** its power to prevent performers from appearing on SBS **stations**). The Eleventh Circuit does not recognize a monopoly leveraging claim against a party who is a non-competitor. Aquatherm, 145 F.3d at 1262.

### **III. Dismissal with Prejudice**

Having considered the **parties' papers and** extensive oral argument, the Court **must** dismiss this action with prejudice. **Although** the Eleventh Circuit **has stated recently** that "Rule 12(b)(6) dismissals are particularly disfavored in fact-intensive antitrust cases," Covad, 299 F.3d at 1279, the facts of **this** case **warrant** dismissal with prejudice. **Unlike Covad** where the defendant telephone company **denied** a **high-speed** internet digital subscriber line company an **essential** facility to function, **this** case is **really** about the fallout **from a failed merger**. SBS expected to **merge** with HBC and create the **largest** Spanish-language radio station in the top-ten markets, but HBC decided to accept Univision's offer **instead**. **On** the same day as the merger was **announced**, SBS sued CC and HBC for alleged predatory conduct which **is purported** to **have started** approximately **six years** ago.

SBS argues that **its** deal with HBC **would have been** different from the Univision/HBC merger because it called for the combined company to **sell off** many of its radio **stations** to keep competition healthy. **Assuming** the SBS/HBC merger **would** have had no **detrimental** effect **on** competition, would not the Univision/HBC deal, if **anticompetitive problems arise**, **also require** a **sell off** of the necessary number of **statim** similar **to** the SBS/HBC deal? Moreover, based on **SBS's statements**, it appears that **Consumers** may benefit from HBC and CC's **actions** because those actions **Will keep** the prices for the

*Spanish Broadcasting System, Inc. v.  
Clear Channel Communications, Inc., et. al*  
Case No. 02-21755-CTV-SETIZ

advertiser—the buyer in this antitrust analysis—low.

The injury to competition element is a critical element of both Sections One and Two because it prevents heated business disputes between individual competitors from turning into federal antitrust actions. The Sherman Act was enacted as an aegis to protect the consumer and competition, not as a sword to redress grievances against competitors. It appears that in its haste to assert a federal antitrust claim against CC and HBC, SBS has lost sight of the most important player in this case—the consumer.

The Plaintiff has amended its complaint once already. The Court gave the Plaintiff extensive time to address the injury to competition element at oral argument. Still, SBS could only provide one vague and conclusionary allegation of injury to general competition. As Judge Conway noted in

Aquatherm:

[w]hen the requisite elements are lacking, the costs of modern federal antitrust litigation and the increasing caseload of the federal courts counsel against sending the parties into discovery when there is no reasonable likelihood that the plaintiffs can construct a claim from the events related in the complaint.  
971 F. Supp. 1419, 1424 (M.D. Fla. 1997) (quotation omitted).

Based on the events SBS has related, SBS may or may not have a state law claim against HBC and CC. However, its remedy is not founded in federal antitrust law. Therefore, dismissal of the federal antitrust claim with prejudice is proper.

#### **IV. State Law Claims**

Having dismissed the federal claims, the Court will dismiss the remaining state law claims without prejudice.<sup>23</sup> “When all federal claims are eliminated in the early stages of litigation, the balance of factors generally favors declining to exercise pendent jurisdiction over remaining state law claims and

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<sup>23</sup> There is no diversity of citizenship under 28 U.S.C. § 1332 because all the parties were Delaware corporations.

*Spanish Broadcasting System, Inc. v.  
Clear Channel Communications, Inc., et al*  
Case No. 02-21755-CIV-SEITZ

dismissing them *without* prejudice.” Tops Markets, 142 F.3d at 103 (emphasis in original) (citation omitted); see, e.g., General Cigar, 205 F. Supp. 2d at 1357-58 (declining to exercise supplemental jurisdiction after dismissing federal antitrust claims that were the only basis for federal jurisdiction).

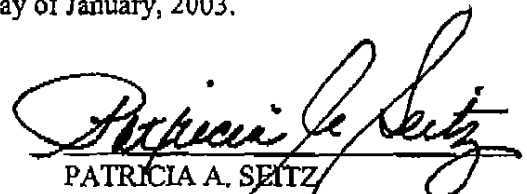
Therefore it is

**ORDERED** that Defendant Clear Channel Communications Inc.’s and Hispanic Broadcasting Corporation’s Motions to Dismiss Counts I and II are GRANTED WITH PREJUDICE.

**IT IS FURTHER ORDERED** that Spanish Broadcasting System’s state law causes of action (Counts III-XI) are DISMISSED WITHOUT PREJUDICE.

**IT IS FURTHER ORDERED** that this CASE is CLOSED and all pending motions are DENIED as MOOT.

ORDERED in Miami, Florida, this 31<sup>st</sup> day of January, 2003.

  
PATRICIA A. SEITZ  
UNITED STATES DISTRICT JUDGE

cc:

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